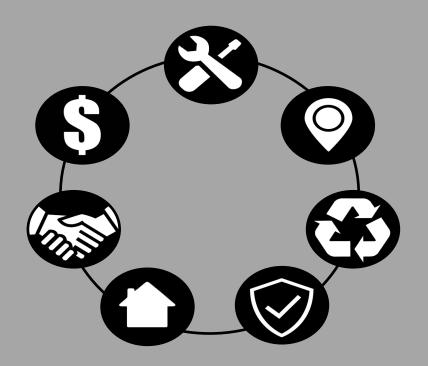
CITY OF WAUKESHA

STRATEGIC PLAN

September 2018



THE PLANNING CONTEXT

The City of Waukesha's Strategic Plan serves as a road map that guides our professional staff in crafting goals and objectives that reflect our community's values. It serves as a road map for the future, and helps to establish goals, objectives and strategies to help make significant and measurable improvements. The implementation of this plan is reflected in the various policies adopted by the Common Council and is embodied in the City's budget, Community Investment Plan (CIP), Master Plan and departmental level strategic initiatives.

The Strategic Planning process included one-on-one interviews with all Common Council members and department heads, facilitated focus group meetings, and a two-day strategic planning workshop.

Once, adopted, progress toward the strategic plan outcomes will be measured by tracking performance outcomes in each department.

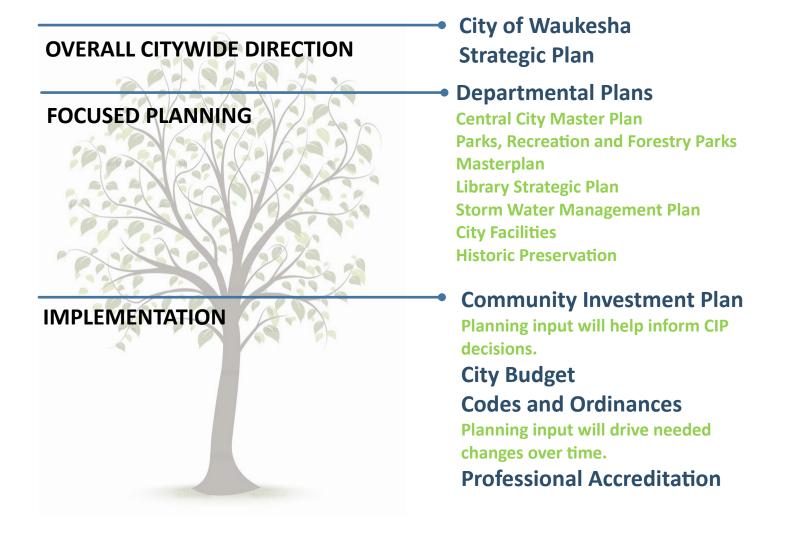


TABLE OF CONTENTS

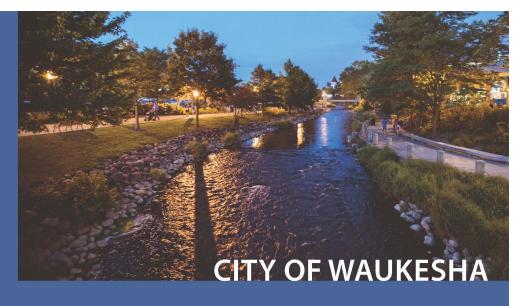
| CITY OF WAUKESHA ECONOMIC PROFILE | |
|-----------------------------------|----|
| STRATEGIC PLAN MEETING SUMMARY | 8 |
| STRATEGIC PLAN FOCUS AREAS | 16 |
| DEPARTMENT GOALS AND OBJECTIVES | |
| ASSESSOR'S OFFICE | 22 |
| CITY ATTORNEY'S OFFICE | 24 |
| PRAIRIE HOME CEMETERY | 26 |
| CLERK/TREASURER | 28 |
| COMMUNITY DEVELOPMENT | 30 |
| FINANCE DEPARTMENT | 32 |
| FIRE DEPARTMENT | 34 |
| HUMAN RESOURCES | 36 |
| INFORMATION TECHNOLOGY DEPARTMENT | 38 |
| CITY OF WAUKESHA LIBRARY | 40 |
| CITY ADMINISTRATION | 42 |
| MUNICIPAL COURT | 44 |
| PARKS, RECREATION AND FORESTRY | 46 |
| POLICE DEPARTMENT | 48 |
| PUBLIC WORKS DEPARTMENT | 50 |
| WATER LITH ITY | 52 |

City of Waukesha Mission Statement

We are dedicated to enhancing the community's quality of life through efficient, effective and responsive government.

HISTORY & LOCATION

Waukesha was first settled in 1834, became the Waukesha County seat in 1847, and was permanently incorporated in 1852. The City's "healing" spring waters made it a popular destination for travelers in the late 19th century. The City transitioned into a major manufacturing center in the 20th century. Waukesha has an area of 25.7 square miles and is centrally located in the County along the Fox River, just south of IH 94 and about 17 miles west of Milwaukee.



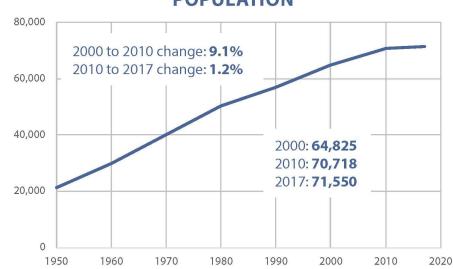
ECONOMIC PROFILE

DEMOGRAPHICS

Median Age: 34.2 Age Range: 0 to 19: 26.3% 19 to 44: 38.2% 45 to 64: 24.0% 65 and Older: 11.5%

White: 78.1% Hispanic: 12.7% Black: 3.3% Asian: 3.4% Other Race: 2.5%

POPULATION



HOUSING

Total Housing Units: 29,426 Owner Occupied Housing Units: 16,569 (56.3%) Median Value: \$192,200 Renter Occupied Housing Units:

Median Monthly Rent: \$847 Vacant Housing Units: 1,095 (3.7%)

MEDIAN ANNUAL HOUSEHOLD INCOME

11,762 (40.0%)

City of Waukesha: \$59,547 Waukesha County: \$76,545 Southeastern Wisconsin: \$56,905

Wisconsin: \$53,357 United States: \$53,889

CONTACTS



City of Waukesha Community Development 262-524-3750 www.waukesha-wi.gov



Southeastern Wisconsin Regional Planning Commission 262-547-6721 www.sewrpc.org



Waukesha County Center for Growth 262-409-2643 www.waukesha.org

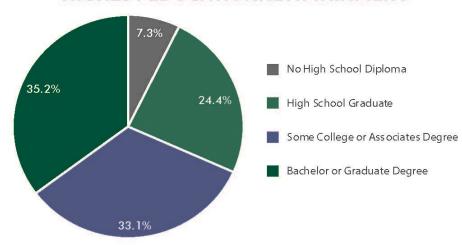


EDUCATIONAL OPPORTUNITIES

Waukesha is served by the School District of Waukesha, which includes 10 elementary schools, 3 middle schools, and 3 high schools. The School District of Waukesha offers students innovative educational opportunities such as dual language; science, technology, engineering, and math (STEM); and integrated arts, design, and creativity programs. In addition, the City is served by the Waukesha Public Library System and a number of private schools.

Numerous higher education opportunities are also available to Waukesha residents. Carroll University, the oldest university in Wisconsin, offers undergraduate and graduate programs, and UW-Waukesha, a University of Wisconsin system freshman and sophomore campus, is also located in Waukesha. In addition, Waukesha County Technical College (WCTC) is located just north of Waukesha in Pewaukee and offers associates degrees, technical diplomas, and short-term certificates. Waukesha residents

HIGHEST EDUCATIONAL ATTAINMENT



can take advantage of additional higher education opportunities in neighboring Milwaukee County, which is home to 15 colleges and universities, including UW-Milwaukee, Marquette University, and the Milwaukee School of Engineering. Together, these universities offer a wide variety of undergraduate and graduate programs.

ACT SCORES

School District of Waukesha

English: 19.3 Math: 20.1 Reading: 19.9 Science: 20.7 Composite: 20.1

National

English: 20.3 Math: 20.9 Reading: 21.3 Science: 20.8 Composite: 21.0

GOVERNMENT

Waukesha is governed by a 15 member Common Council and Mayor, who is the presiding officer of the Common Council. Administrative responsibility is shared by the mayor, elected administrative officials, boards, and appointed officials, including a City Administrator appointed by the Mayor and Common Council who is responsible to the Council for the overall coordination and direction of the day-to-day operations of City government. The City includes fulltime Police and Fire Departments with over 250 sworn and civilian employees to provide emergency services.

PARKS

The Waukesha Parks, Recreation, and Forestry Department —a National Recreation and Park Association gold medal winner— currently manages 48 parks on nearly 1,080 acres throughout the City. The parks provide a wide range of active and passive activities from soccer and tennis, softball and swimming, to biking, hiking, or enjoying the formal gardens. The parks also protect unique natural resources and provide places for the community to gather.

TRANSIT

Public transit routes originate from the Downtown Transit Center and serve neighborhoods throughout the City as well as the WCTC campus in Pewaukee and the Bluemound Road Corridor in Brookfield, where riders can transfer to the Milwaukee County Transit System at Brookfield Square Shopping Center. Commuter bus service is available to Milwaukee, where riders can connect to numerous destinations by bus, rail, and air.

TAXES

Property tax: \$20.08 per \$1,000 of assessed value Sales tax: 5.1%

HEALTHCARE

Waukesha Memorial Hospital is a 400 bed hospital located in the City of Waukesha. The City is also served by numerous medical clinics and specialty care centers. In addition, the Milwaukee Regional Medical Center is located minutes away in Milwaukee County.

LABOR FORCE

Residents in the Labor Force: 40,902 Unemployment Rate: 2.7%*

RESIDENT OCCUPATIONS

Management, Business, Science, and Arts: 38.4%

Sales and Office: 22.7%

Service: 18.3%

Production, Transportation, and Material Moving: 14.2% Natural Resources: 6.2%

MAJOR EMPLOYMENT CENTERS



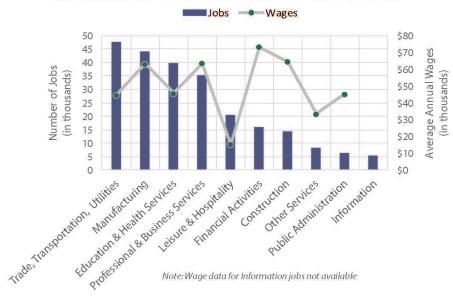
BUSINESS PARKS

There are 11 industrial/office parks located in the City of Waukesha covering over 1,100 acres. And, there's room to grow with almost 20 sites ready for development and public sewer and water supply capacity.

| Business Park Name | Location | Size (acres) | No. of Vacant Parcels ^a |
|----------------------------------|---|-----------------|--|
| Hillcrest Business Center | Southeast quadrant of STH 164 and Main Street, north of STH 59 | 75 | 2 |
| Lincoln Avenue Industrial Area | East and west side of STH 59 between Arcadian Avenue and Ellis Street, east of Frederick Street | 235 | 2 |
| Pebble Creek Industrial Park | Northeast quadrant of Poplar Drive and Badger Drive | 67 | 0 |
| Priedeman Business Center | East of STH 164, north of Main Street, south of USH 18 | 29 | 0 |
| Sentry Drive Industrial Area | Between Sentry Drive and Canadian National Railway and between Progress Avenue and College Avenue | 192 | 1 |
| Spring City Business Park | Northwest quadrant of Sentry Drive and Sunset Drive | 54 | 3 |
| Waukesha Corporate Center | South side of STH 59, east of Center Road, west of Canadian National Railway | 145 | 9 |
| Waukesha Airport Industrial Park | Between Northview Road and Moreland Boulevard, west of Waukesha County Expo Center | 115 | 2 |
| Waukesha Industrial Park | Southeast quadrant of Sunset Drive and Prairie Avenue | 84 | 0 |
| Waukesha Industrial Park – South | Southwest quadrant of STH 59 and STH 164 | 93 | 0 |
| Westmoreland Industrial Park | East of the Genesee Road and MacArthur Road intersection, west of the Fox River | 20 | 0 |

^a Number of vacant parcels as of April 2015.

WAUKESHA COUNTY JOBS BY INDUSTRY



MAJOR PRIVATE EMPLOYERS

Carroll University

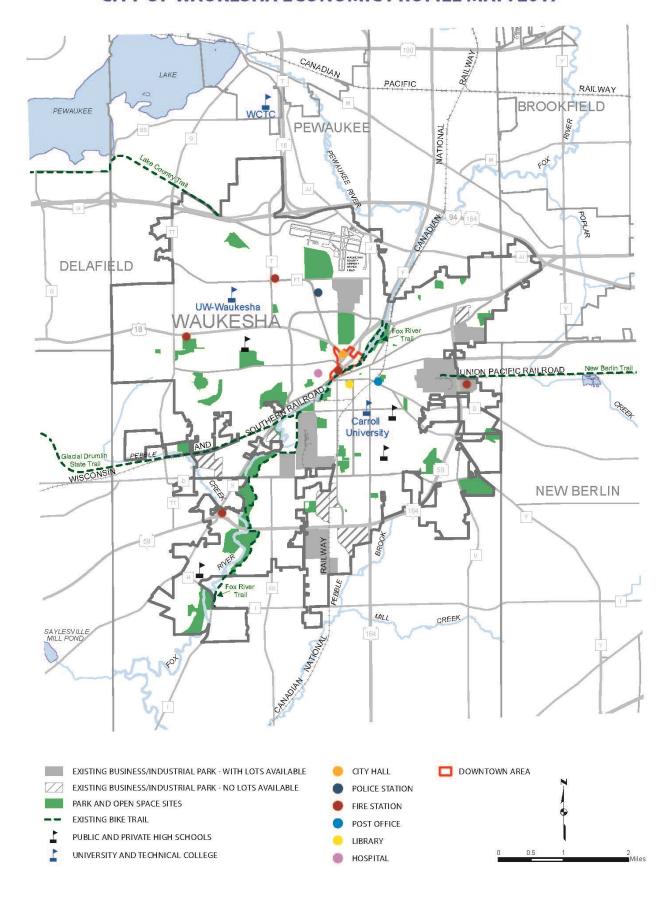
The largest private employers in the City are in the manufacturing, information/utilities, and business and other services industry sectors.

Eaton/Cooper Power Systems
GE Healthcare
GE Power & Water
Generac Power Systems
(Town of Waukesha)
HUSCO International
Metal Tek International
Prohealth Waukesha
Memorial Hospital
SPX Transformer Solutions
Waukesha State Bank
Weldall Manufacturing

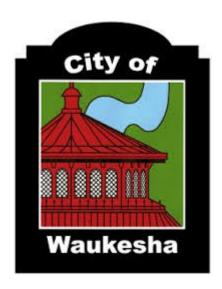
Sources include: U.S. Census Bureau American Community Survey: 2011-2015, Wisconsin Department of Administration, Wisconsin Department of Workforce Development, and SEWRPC

^{*} Unemployment rate for Waukesha County as of February 2018.

CITY OF WAUKESHA ECONOMIC PROFILE MAP: 2017







MAYOR AND COMMON COUNCIL ADVANCE MEETING SUMMARY

Facilitated by

PATRICK IBARRA

March 26-27, 2018

BENEFITS FROM GOOD GOVERNMENT

Efficiency

Responsiveness

Communication

Fairness

Transparent

Public safety

Quality at low cost

Education

Lifestyle

Recreation

Infrastructure

Solve problems

History

Evolving opportunities

REFRESHER ON THE FORM OF GOVERNMENT

Role of Mayor

Have a vision

Run the meetings

Head of business development

Chief Economic Development Officer

Ceremonial duties

Liaison to other governments

Representative to Madison and D.C.

Public spokesperson

Show

Peacemaker

Supportive

Set tone

Keep everyone informed

Homeless

Regional issues

Link to non-profits

Role of Common Councilmembers

Customer service

Problem solvers

Policy makers

Be informed

Economic development responsibilities

Look at other communities

Keep everyone informed

Networking

Go above and beyond in community

Available

Vision

Supportive

Set tone

Marketing

Govern collectively

Be prepared

Respect

Role of City Administrator

Day to day operations

In charge of Directors

Follow policy

Handle budget

Keep Aldermen informed

Transparent – full disclosure

Expertise

Organizational vision

Liaison to staff

Work with department directors

Organizational performance

Creating urgency

Liaison to other cities

Emergency Management Director

Evaluator of services and departments

Role of Department Directors

In charge of departments

Expertise

Carry out policy

Passion for what they do

Manage their employees

Customer service

Inspire employees

Respectful to Aldermen

Deliver and evaluate services

Enforce ordinances and statutes

Manage resources

Work with Aldermen to solve problems

Provide feedback

Set the tone

Be responsive

Role of City staff members

Represent City

Get work done

Quality work

Show initiative

Continue learning

Compassion for people

Work safety

Polite

Ideas for improvement

Work in team environment

Role of community members

Be involve

Serve and volunteer

Take advantage of services

Participate

Get to know your neighbors

Value of compromise

Provide opinions in a civil way

Understand how city operates

Tell your friends why you live here

Show support

Look forward into the future

PEERING INTO THE FUTURE

Vision

The **City of Waukesha** will be recognized by residents, businesses, industry and visitors as an innovative, dynamic, diverse and historic community of choice.

Aspects of the Vision, brought up members of the Common Council:

Economic cycles

Zoning changes

Innovative

Process to review

Balance

Manufacturing heritage

Strong core

Relaxing

Careful

Lots of opportunity

Shoot for the stars

Bravery – innovative to reach new heights

Picturesque

Build baseball complex

Bike trails

Density

Downtown experiences

Bedroom community

Role of 164

Timeless

Arts

Character

Quality of life

Character of downtown

Industry

Variety

High paying jobs

Celebrate community

Value living

Safe community

Welcome and caring

Life in balance

Mission

We are dedicated to enhancing the community's quality of life through efficient, effective and responsive government.

Organizational Values



HEADWINDS: CHANGE AS A PROCESS,



2

Forces for change identified by members of the Common Council:

Increasing minority population

Difficult for employers to find employees

Increased drug use

Changing climate

Infrastructure

Inability to compromise

Boutique businesses

 ${\sf Technology-IOT}$

E-commerce

Pedestrian friendly

Rising interest rates

Strong manufacturing base

Retails sales trends
Work from home
Home ownership
Home sales
Impacts resulting from Millennials

TAILWINDS: ROLE AS A CREDIBLE COMMUNITY BUILDER

Our past role was...

Reactive

Active – parks, services

Our current role is...

More outreach to citizens

Service levels

Increased investments in infrastructure

Our future role will be...

Squeaky wheel

Cross-training

Reduce silos

Infrastructure – 20-year time horizon

More collaborative

Vocal

BOLD

Multi-use

Density

OUR MAP – CURRENT PRACTICES

| Which ones Help us | Which ones Hinder us |
|---|---|
| Cover sheets Show and tell equipment Committee work Social media Opportunities to network via conferences, etc. E-commerce | Analysis paralysis Too many committees Number of Aldermen Consent agenda Squeaky wheel Lack of performance reporting |



Safe and Secure

Work in Partnership with the community to prevent, respond to, and mitigate unsafe conditions and emergencies with a focus on problem solving



Well Managed/Financially Sound

Develop fiscally sound financial practices and effectively manage public resources within budgetary limitations. Be a good steward of public finances, continually seeking more efficient, cost effective ways to provide services.

Strat Plan l





Customer Focused

Provide prompt and responsive service with a caring attitude.



Economically Strong and Diverse

Use strategies and policies that are forward thinking to retain and expand existing businesses, attract new businesses and high-quality jobs, and promote quality redevelopment.



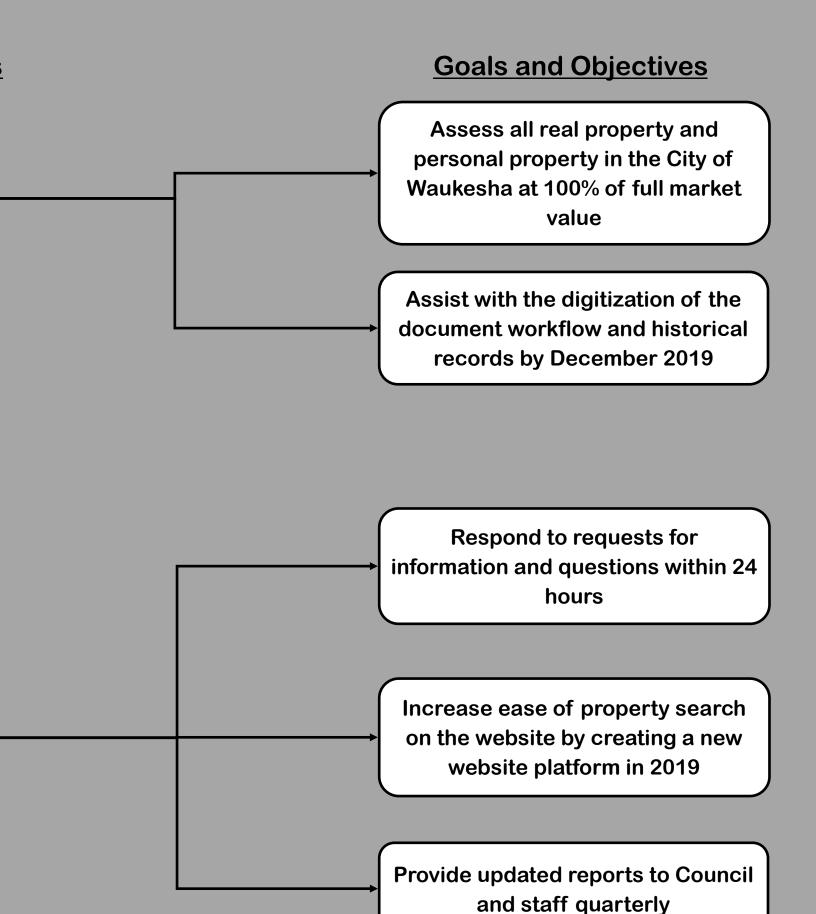


ASSESSOR'S OFFICE

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The Assessor's Office discovers, lists and values all taxable property in the City as required by law, complies with the legal requirements for processing assessment objections, determines eligibility for property tax exemptions and provides service and information to the public, other departments and public entities.







Safe and Secure

CITY ATTORNEY'S OFFICE

.

The City Attorney's Office conducts all the City's legal affairs. The office's primary objectives are to ensure that every action taken by the City is legal and enforceable; to prosecute municipal code violations in municipal court and the circuit court; to negotiate, draft and review all contracts to which the City is a party; to advise on the development of City policies; to enforce all contracts to which the City is a party; to draft ordinances and resolutions; to represent the City before state and federal courts; to keep abreast of changes in the law; to draft legal opinions; and to give general legal counsel to the Common Council, committees, boards, commissions, departments, and officials.



Customer Focused

Goals and Objectives

Work with Department Heads to review all City contracts to reduce City liability and exposure

Work with the Clerk's office to establish an online searchable code book by 2020

Provide recommendation to Mayor on ordinances related to which Boards/Commissions are active and which can be removed from ordinances by 2019

Provide reports to Council and staff monthly

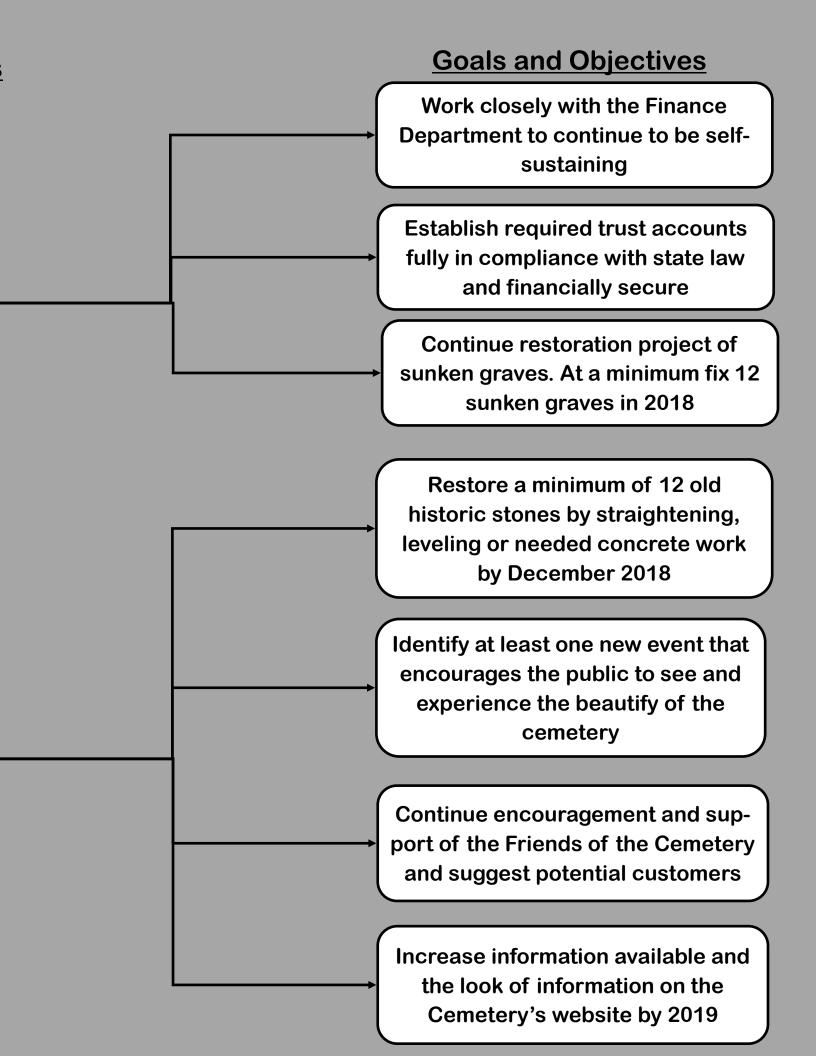
PRAIRIE HOME CEMETERY

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The Cemetery Department is responsible for a complete management and operation of the City owned Prairie Home Cemetery.







Safe and Secure

CLERK/ TREASURER

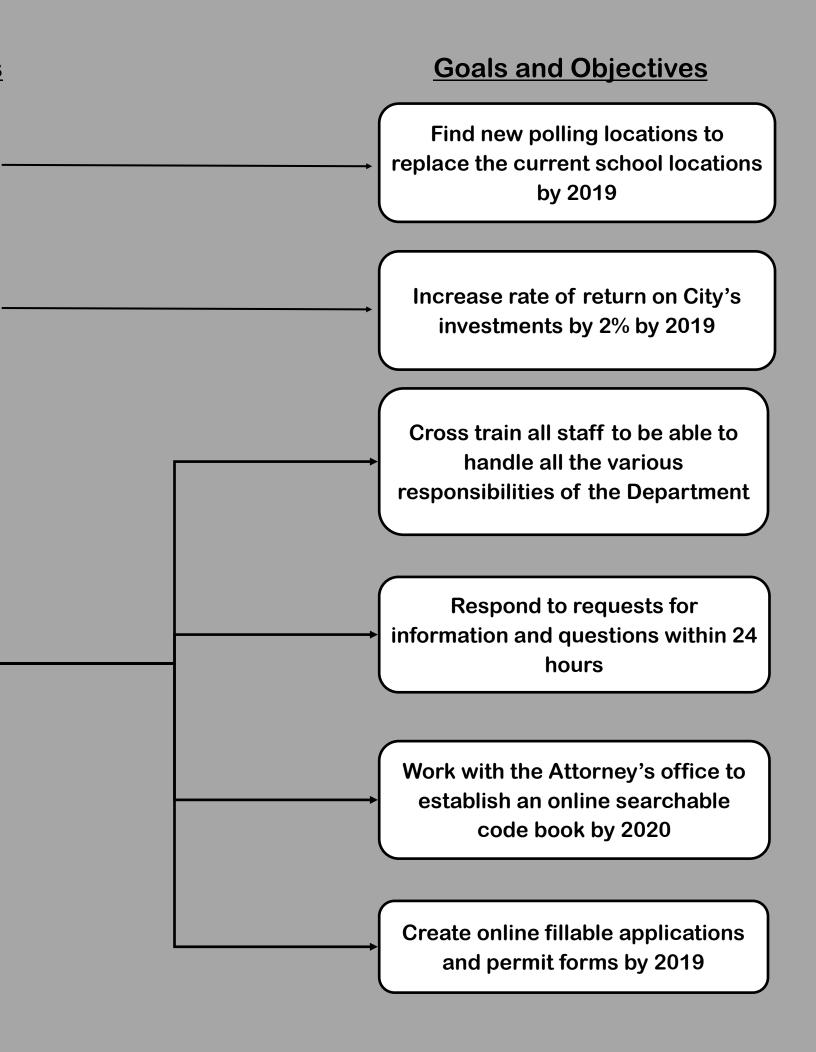
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Well Managed/ Financially Sound

The Clerk/Treasurer's office serves our residents in election administration, permit and license issuance, tax roll preparation, tax and invoice billing and collection, past due account collection activities and preparation and recording of records.



Customer Focused





Safe and Secure



Economically Strongand Diverse

COMMUNITY DEVELOPMENT

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The Community Development departments handles the areas of building inspections; municipal code, building ,and property enforcement; planning; economic development; and zoning.



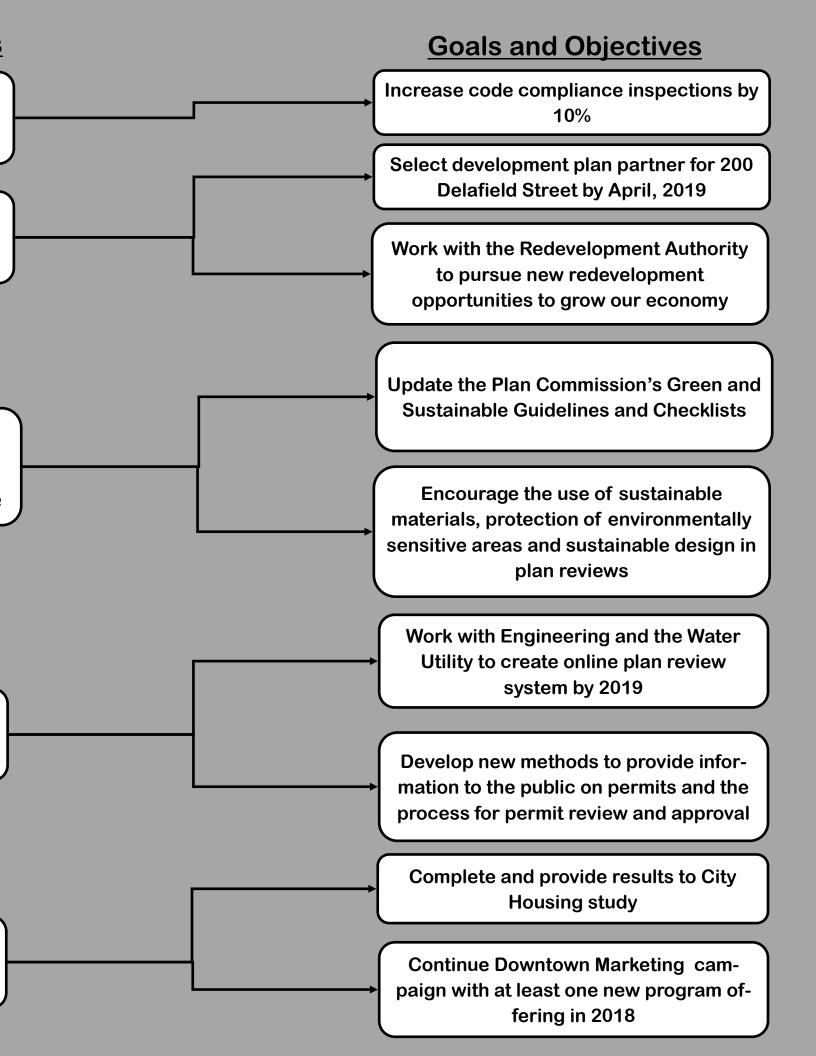
Well Planned,
Sustainable, and
Environmentally Diverse



Customer Focused



Vibrant Neighborhoods and Business Areas



FINANCE DEPARTMENT

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Well Managed/ Financially Sound

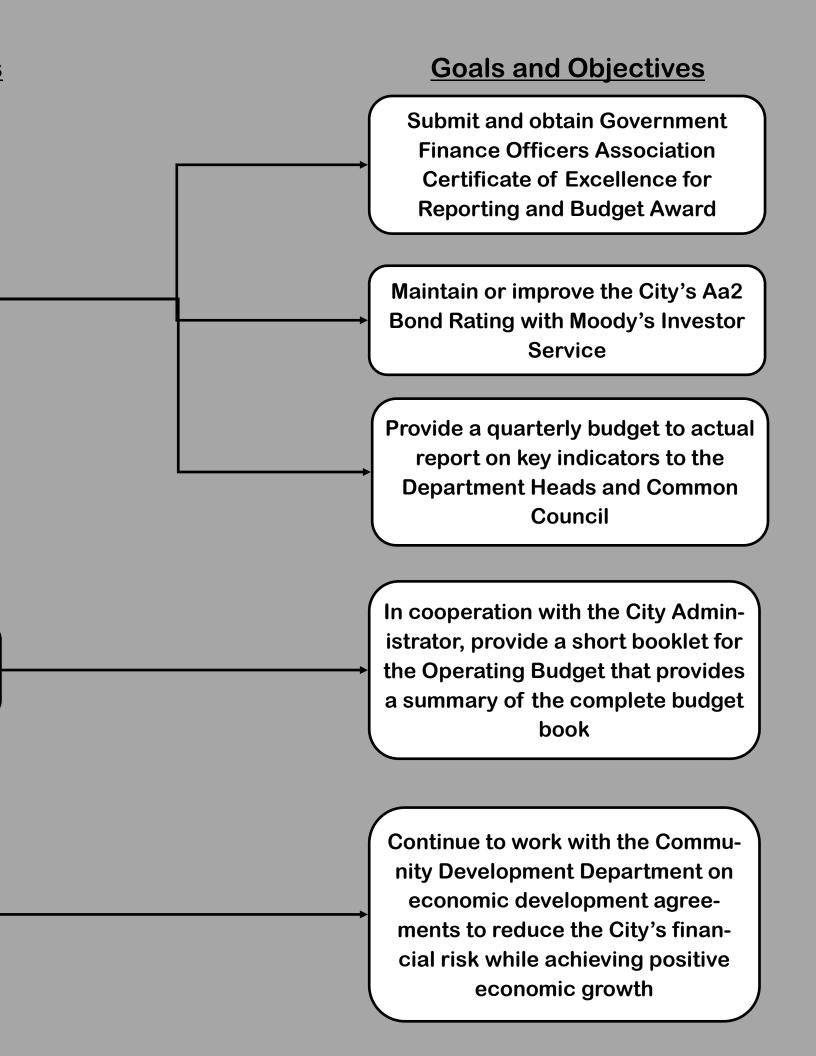
The Finance Department provides financial and management information, control and guidance to the City Administrator, Mayor, Department Heads and the Common Council. The Department is responsible for all budget and finance related functions including but not limited to: accounts payable, insurance claim processing, budget coordination, and financial reporting.



Customer Focused



Economically Strongand Diverse





Safe and Secure

FIRE DEPARTMENT

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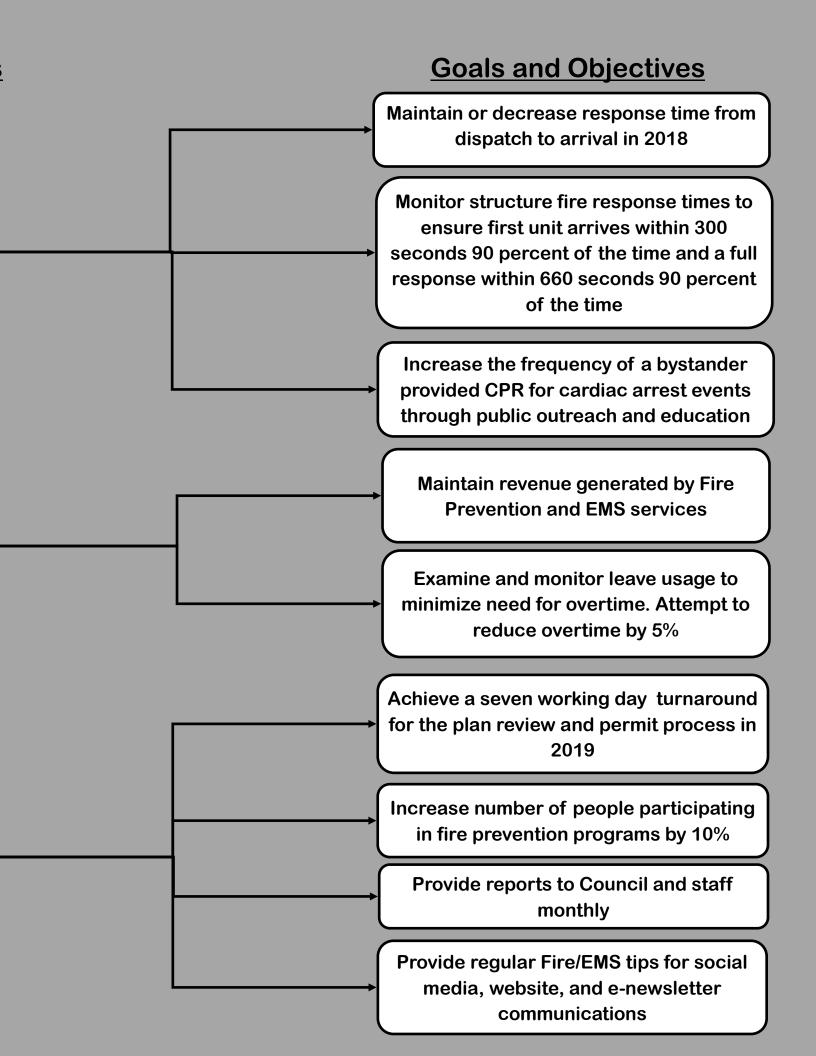
The Fire Department works out of five strategically located stations to provide the community with emergency medical services, fire prevention and inspections, fire suppression, juvenile fire education, special rescue services and other community educational programs and resources.



Well Managed/ Financially



Customer Focused



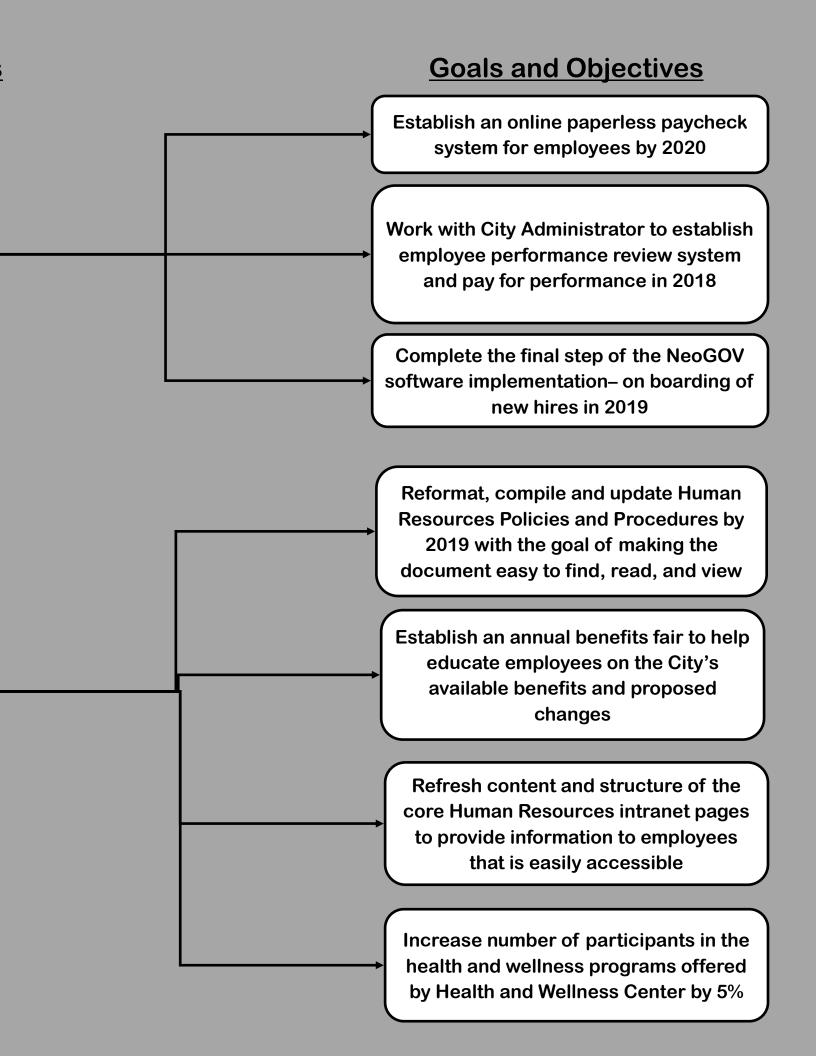
HUMAN RESOURCES

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The Human Resources Departments supports the employees of the City of Waukesha through the administration of payroll, employee benefit programs, employee performance evaluations, employee training and safety programs and many other initiatives.









Safe and Secure

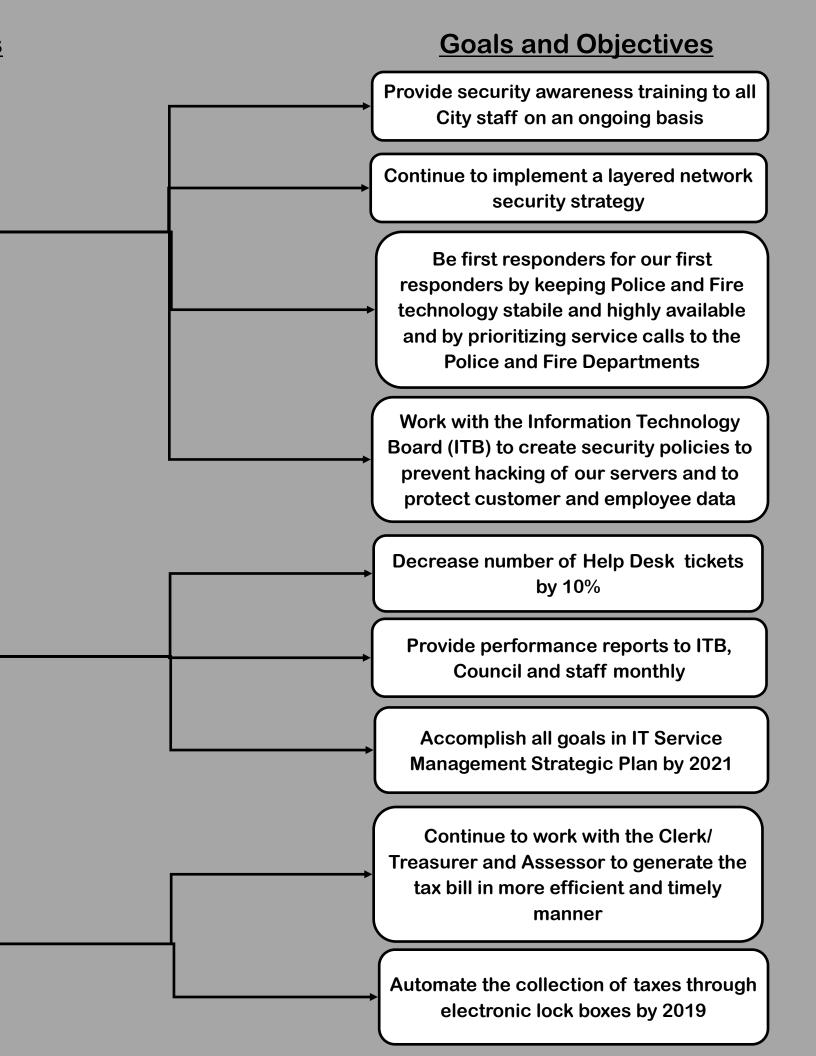
IT DEPARTMENT

•••••

The Information Technology (IT)
Department enables City operations by
providing a reliable and secure technical
infrastructure. IT works collaboratively with
all City of Waukesha Departments to
evaluate, implement, and support the
technologies they need to accomplish their
mission and goals.







CITY OF WAUKESHA LIBRARY

••••••••

The Library helps to serve the intellectual, cultural and artistic needs of all residents by providing a balanced collection of over 400,000 items, including books, magazines, cds, dvds, and downloadable eBooks and audiobooks. The Library offers a number of cultural and educational opportunities for all ages.





Well Managed/ Financially Sound



Customer Focused

Goals and Objectives

Expand the number of people participating in library programming by 10% Adapt and re-envision Library community spaces to better accommodate the Library's role as a cultural hub **Establish a Public Library Founda**tion to facilitate donor campaigns that support the library's mission Through strategic planning, align library programming opportunities to reflect community needs **Review collection development** goals and closely meet the community's education and entertainment needs

Increase availability of digital content by 20%

MAYOR AND CITY ADMINISTRATOR

This office is responsible for overseeing the day-to-day operations of the City and the overall coordination of Departments, services, activities, programs and

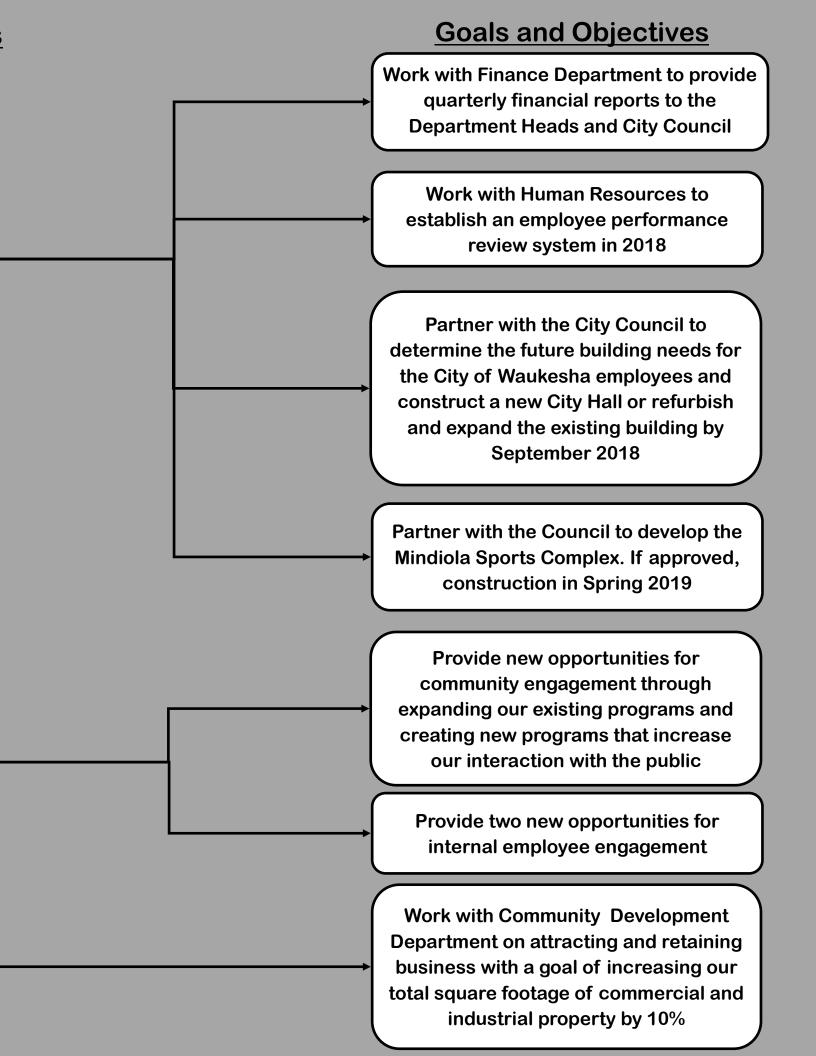
operations.

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Safe and Secure

MUNICIPAL COURT

Municipal Court conducts all municipal trials, maintains court records and collects payments of municipal fines and forfeitures.

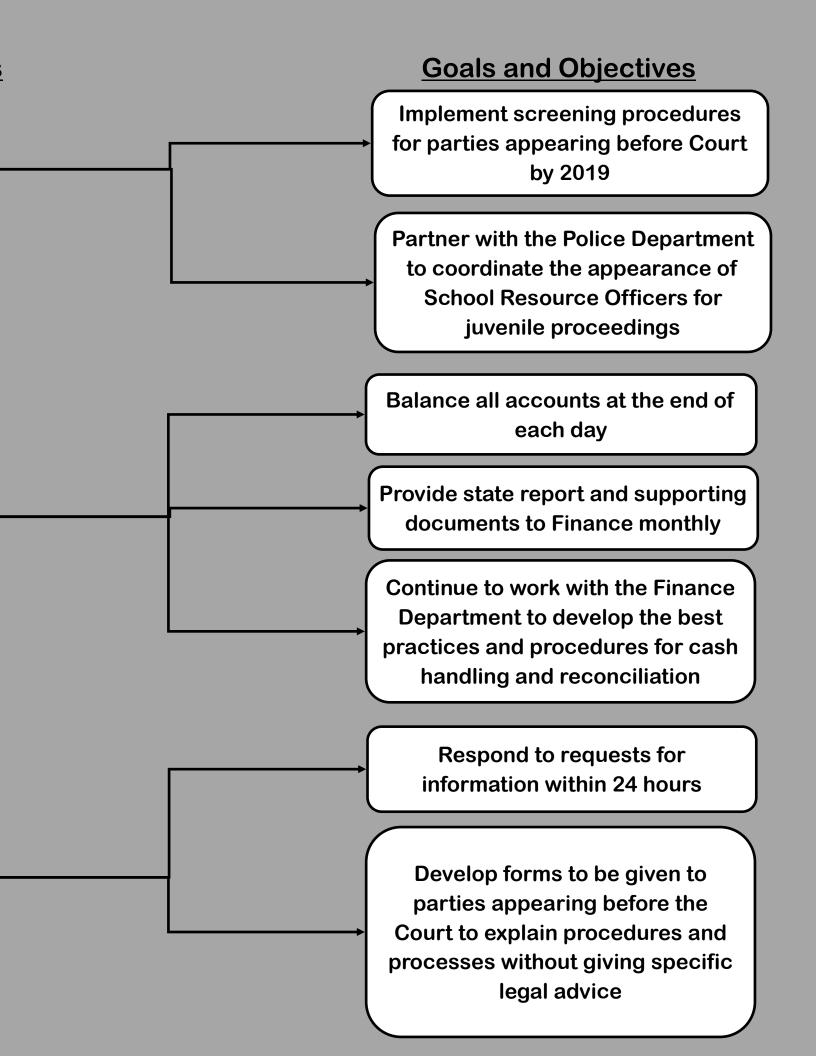
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Well-Managed/ Financially Sound



Customer Focused





Civic, Cultural and Recreational Center for the Region

PARKS, RECREATION & FORESTRY

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The Parks Recreation and Forestry
Department is a national accredited
department that manages the City's park
system which includes more than 1,125
acres of active parkland and natural
resource areas. The department offers a
comprehensive recreation program of
activities and community special events for
persons of all ages/abilities. The department
also plans and cares for the urban forest
that includes nearly 30,000 street, park and
public property trees and maintains the City
street/boulevard landscapes.

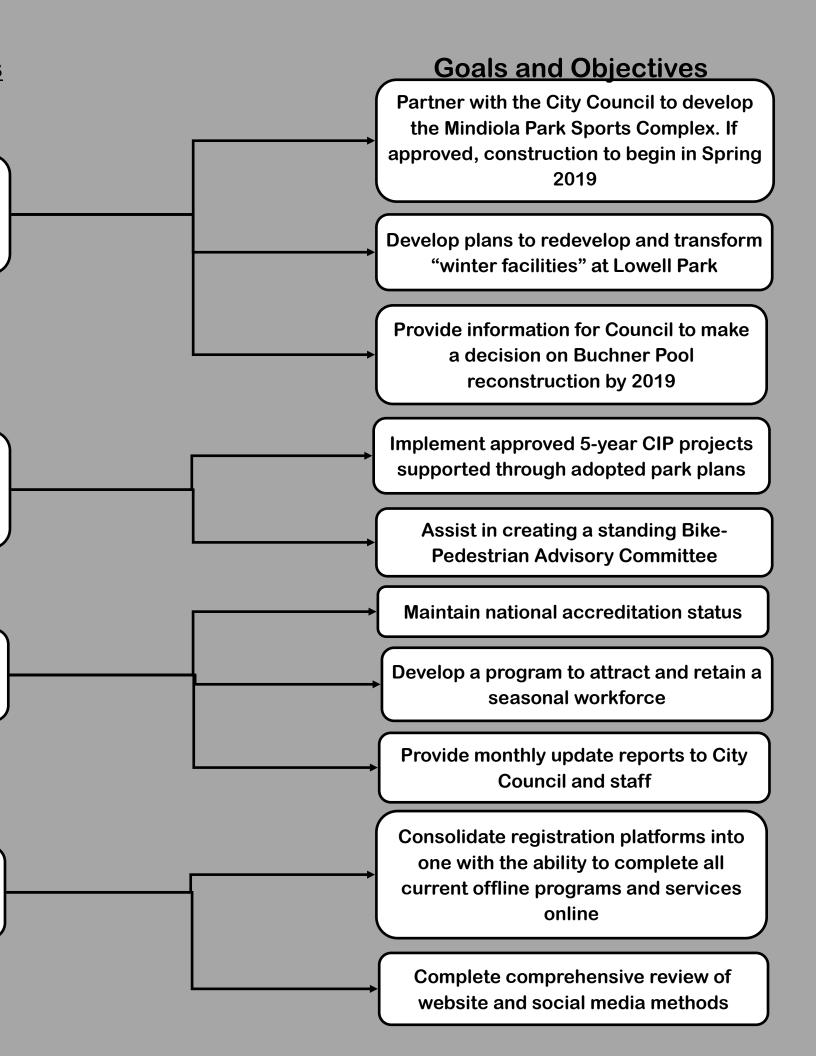




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Customer Focused



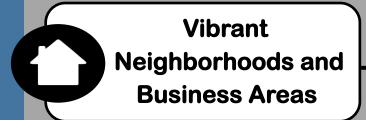


Safe and Secure

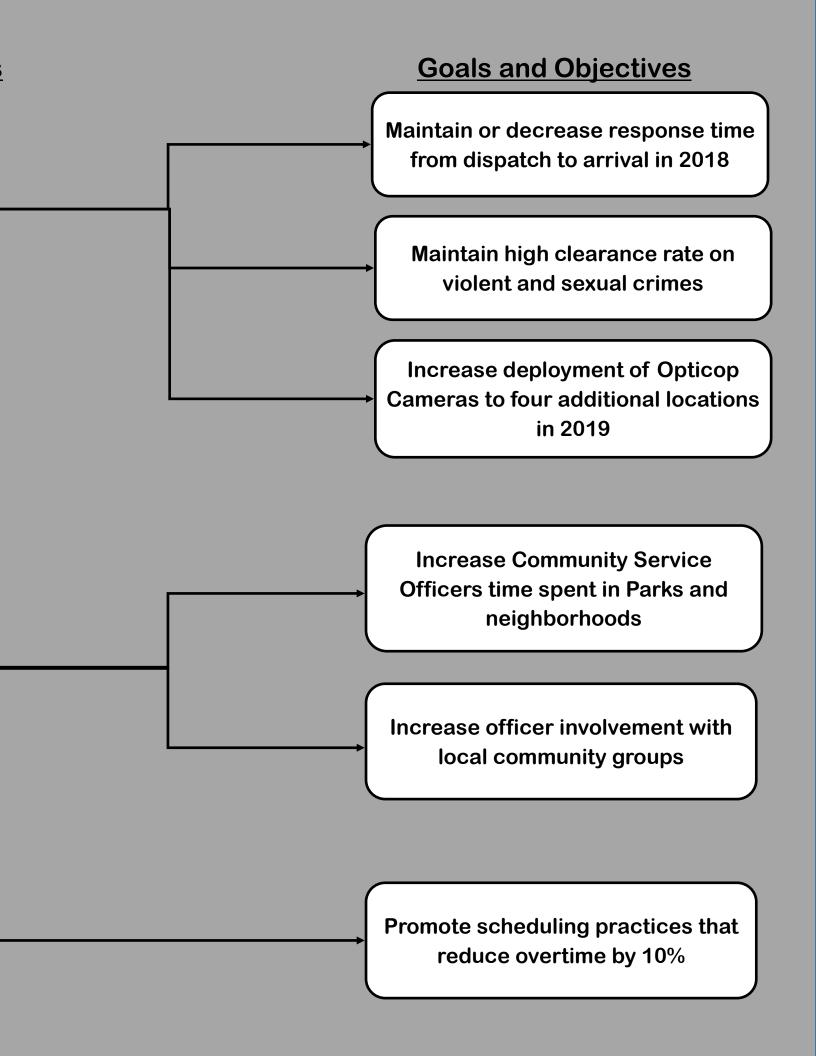
POLICE DEPARTMENT

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The Police Department is responsible for the prevention and detection of criminal activity. It is divided into several divisions to facilitate administration of this function. The divisions are Patrol, Special Services, and Investigation.









Well Planned, Sustainable, and Environmentally Diverse

PUBLIC WORKS DEPARTMENT

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The Department of Public Works is charged with maintaining the City infrastructure systems in good repair; keeping the City's surface transportation safe year around (e.g., snow and ice control, street lights); administering solid waste and recycling services; providing wastewater treatment services; providing GIS services; managing City parking structures and lots; and managing public transit services.



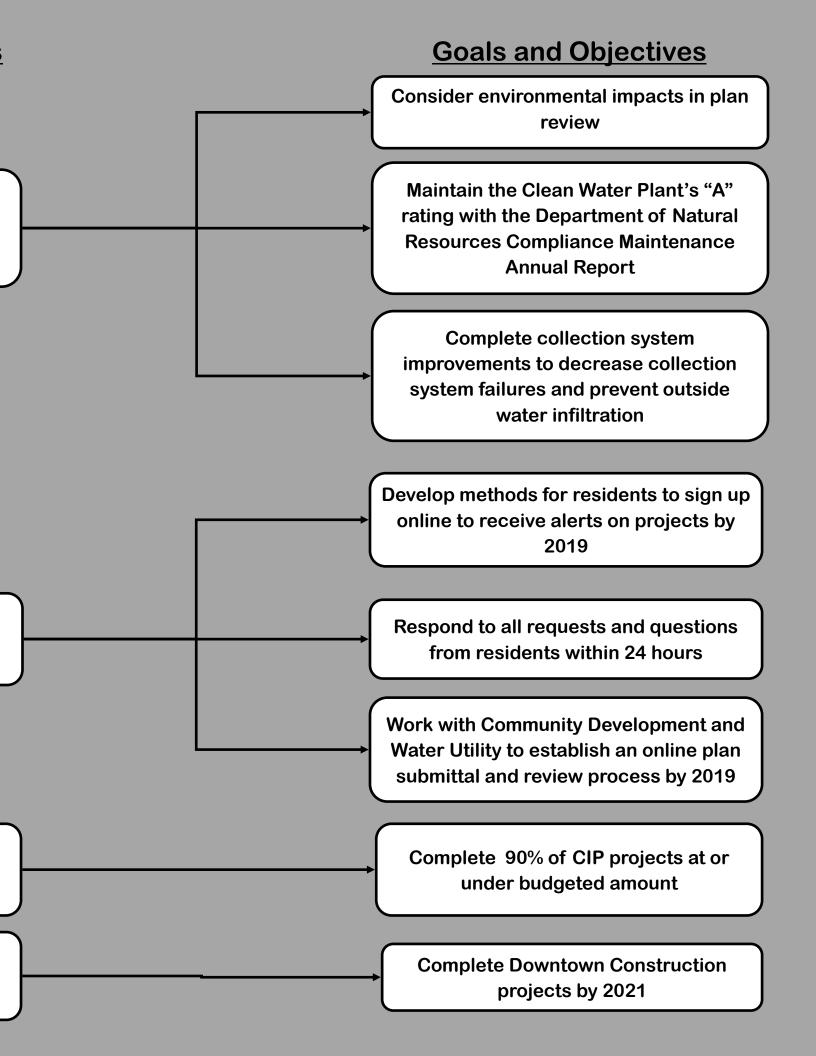
Customer Focused



Well Managed/ Financially Sound



Vibrant Neighborhoods and Business Areas





Safe and Secure



Customer Focused

WATER UTILITY

The Water Utility is responsible for providing a safe and reliable water supply to the residents and businesses in Waukesha. This is accomplished through properly installed and maintained infrastructure necessary for the delivery of water at adequate pressures and volumes to meet customer demands.

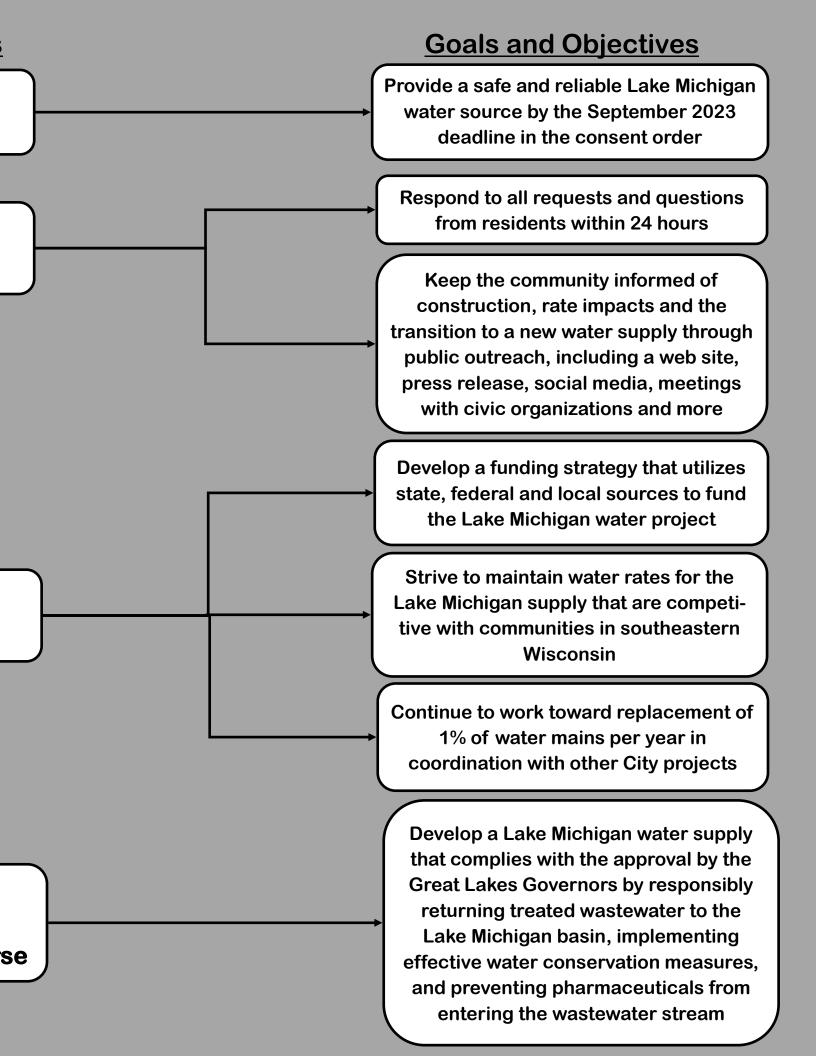
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Well Managed/ Financially Sound



Well Planned, Sustainable, and Environmentally Diver



Strategic Plan Implementation

As stated previously, the City of Waukesha's Strategic Plan serves as a road map that guides our professional staff in crafting goals and objectives that reflect our community's values. It serves as a road map for the future, and helps to establish goals, objectives and strategies to help make significant and measurable improvements. The implementation of this plan is reflected in the various policies adopted by the Common Council and is embodied in the City's budget, Community Investment Plan (CIP), Master Plan and departmental level strategic initiatives.

Once, adopted, progress toward the strategic plan outcomes will be measured by tracking performance outcomes in each department and reporting them to the Common Council and City of Waukesha citizens.

The Strategic Plan should be reviewed annually and updated to reflect the goals and objectives of the City Council

